For the past twelve years I have been pursuing technical research in the teaching of reading and writing. I now wish to emerge from my closet to declare that technical research is not going to remedy the national decline in our literacy that is documented in the decline of verbal SAT scores. We already know enough about methodology to do a good job of teaching reading and writing. Of course we would profit from knowing still more about teaching methods, but better teaching techniques alone would produce only a marginal improvement in the literacy of our students. Raising their reading and writing levels will depend far less on our methods of instruction (there are many acceptable methods) than on the specific contents of our school curricula.

...The decline in our literacy and the decline in the commonly shared knowledge that we acquire in school are causally related facts. ... No one is surprised by a correlation between a rich vocabulary and a high level of literacy. A rich vocabulary is not a purely technical or rote-learnable skill. Knowledge of words is an adjunct to knowledge of cultural realities signified by words, and to whole domains of experience to which words refer. Specific words go with specific knowledge. And when we begin to contemplate how to teach specific knowledge, we are led back inexorably to the contents of the school curriculum....

From the start of our national life, the school curriculum has been an especially important formative element of our national culture. In the schools we not only tried to harmonize the various traditions of our parent cultures, we also wanted to strike out on our own within the dominant British heritage. Being rebellious children, we produced our own dictionary, and were destined, according to Melville, to produce our own Shakespeare. In this self-conscious job of culture making, the schools played a necessary role. That was especially true in the teaching of history and English, the two subjects central to culture making. In the nineteenth century we held national conferences on school curricula. We formed the College Board, which created the “uniform lists” ... [of texts required to be known by students in applying to colleges]. The dominant symbol for the role of the school was the symbol of the melting pot.

But from early times we have also resisted this narrow uniformity in our culture. The symbol of the melting pot was opposed by the symbol of the stew pot, where our national ingredients kept their individual characteristics and contributed to the flavor and vitality of the whole. That is the doctrine of pluralism. It has now become
the dominant doctrine in our schools, especially in those subjects, English and history, that are closest to culture making. ... I am persuaded that if we want to achieve a more literate culture than we now have, we shall need to restore the balance between these two equally American traditions of unity and diversity.

... Literacy is not just a formal skill; it is also a political decision. The decision to want a literate society is a value-laden one that carries costs as well as advantages. ... Literacy implies specific contents as well as formal skills.

... Part of our skill in reading and in writing is skill not just with linguistic structures but with words. Words are not purely formal counters of language; they represent large underlying domains of content. Part of language skill is content skill. ... When I therefore assert that reading and writing skills are content-bound, I mean also to make the corollary assertion that important aspects of reading and writing skills are not transferable. Of course some skills are carried over from task to task; we know that broad strategies of reading can become second nature and thereby facilitate literacy skills at all levels. But the content-indifferent, how-to approach to literacy skills is enormously oversimplified.

... Every writer is aware that the subtlety and complexity of what can be conveyed in writing depends on the amount of relevant tacit knowledge that can be assumed in readers. As psycholinguists have shown, the explicitly stated words on the page often represent the smaller part of the literary transaction.

... It has been shown that we always explain ourselves more fully to strangers than to intimates. But, when the strangers being addressed are some unknown collectivity to whom we are writing, how much shall we then need to explain? ... In the eighteenth century, Dr. [Samuel] Johnson confidently assumed he could predict the knowledge possessed by a personage whom he called “the common reader.” Some such construct is a necessary fiction for every writer in every literate culture and subculture. Even a writer for an astrophysics journal must assume a “common reader” for the subculture being addressed. A newspaper writer must also assume a “common reader” but for a much bigger part of the culture, perhaps for the literate culture as a whole. In our own culture, Jefferson wanted to create a highly informed “common reader,” and he must have assumed the real existence of such a personage when he said he would prefer newspapers without government to government without newspapers. But, without appropriate, tacitly shared background knowledge, people cannot understand newspapers. A certain extent of shared, canonical knowledge is inherently necessary to a literate democracy.

For this canonical information I have proposed the term “cultural literacy.” It is the translinguistic knowledge on which linguistic literacy depends. You cannot have the one without the other.
... Acculturation into a national literate culture might be defined as learning what the “common reader” of a newspaper in a literate culture could be expected to know. That would include knowledge of certain values (whether or not one accepted them), and knowledge of such things as (for example) the First Amendment, Grant and Lee, and DNA. In our own culture, what should these contents be? Surely our answer to that should partly define our school curriculum. Acculturation into literate culture (the minimal aim of schooling; we should aim still higher) could be defined as the gaining of cultural literacy.

Such canonical knowledge could not be fixed once and for all. “Grant and Lee” could not have been part of it in 1840, or “DNA” in 1940. The canon changeth. And in our media-paced era, it might change from month to month—faster at the edges, more slowly at the center, and some of its contents would be connected to events beyond our control. But much of it is within our control and is part of our traditional task of culture making.

... How much do I really have to know about DNA in order to comprehend a newspaper text directed to the common reader? Not much. Such vagueness in our background knowledge is a feature of cultural literacy that Hilary Putnam has analyzed brilliantly as “the division of linguistic labor.” An immensely literate person, Putnam claims that he does not know the difference between a beech tree and an elm. Still, when reading those words he gets along acceptably well because he knows that under the division of linguistic labor somebody in the culture could supply more precise knowledge if it should be needed. Putnam’s observation suggests that the school curriculum can be vague enough to leave plenty of room for local choice regarding what things shall be studied in detail, and what things shall be touched on just far enough to get us by. This vagueness in cultural literacy permits a reasonable compromise between lockstep, Napoleonic prescription of texts on one side, and extreme laissez-fair pluralism on the other. Between these two extremes we have a national responsibility to take stock of the contents of schooling.

... We can only raise our reading and writing skills significantly by consciously redefining and extending our cultural literacy. And yet our current national effort in the schools is largely run on the premise that the best way to proceed is through a culturally neutral skills-approach to reading and writing. But if skill in writing and in reading comes about chiefly through what I have termed cultural literacy, then radical consequences follow. These consequences are not merely educational but social and political in their scope—and that scope is vast. I shall not attempt to set out these consequences here, but it will be obvious that acting upon them would involve our dismantling and casting aside the leading educational assumptions of the past half century.